

# 17 Attaining Just and Lasting Peace

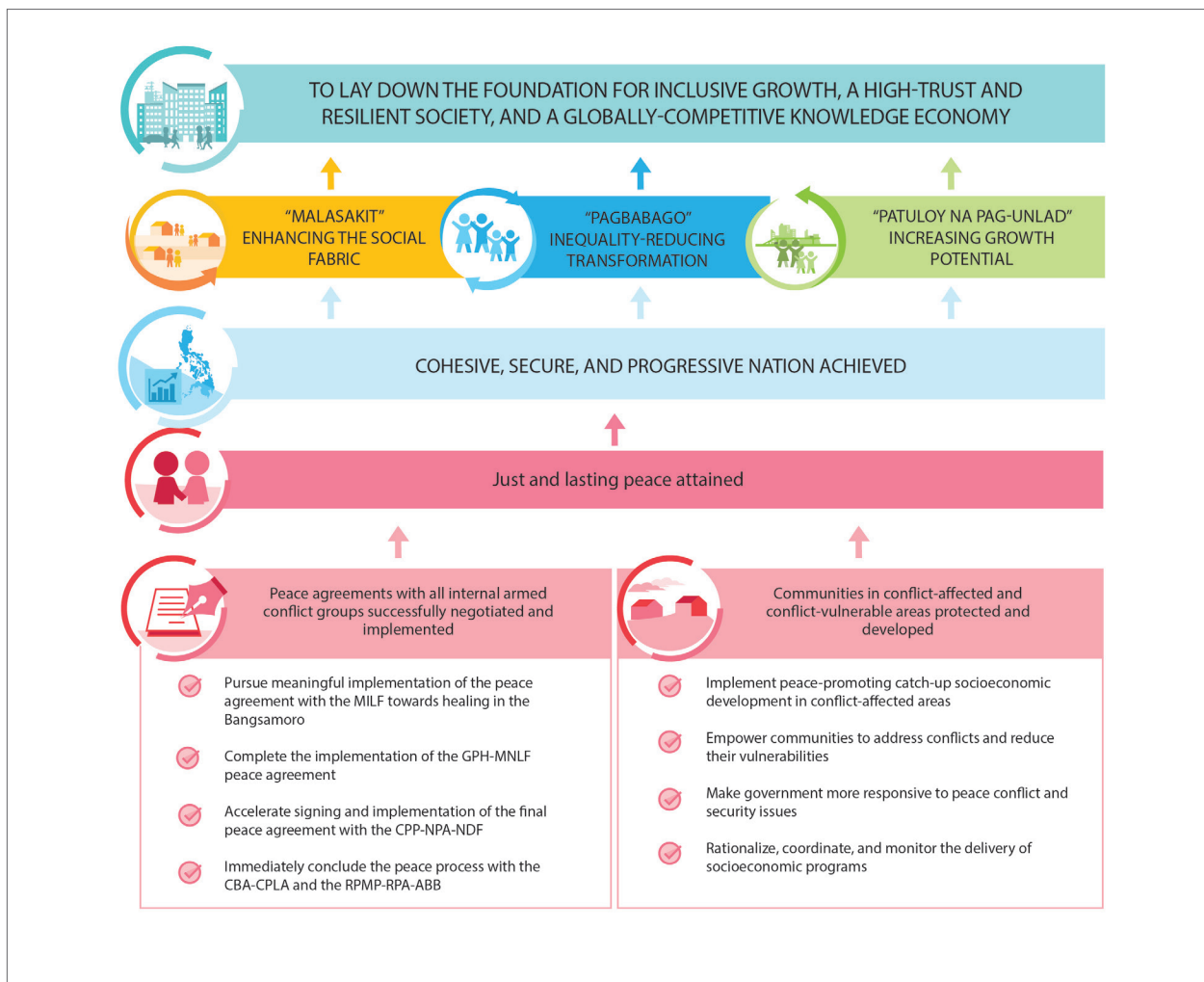


# Attaining Just and Lasting Peace

Ensuring peace and security is one of the crucial foundations that support the Philippine Development Plan (PDP) 2017-2022's three pillars of *Malasakit*, *Pagbabago*, and *Patuloy na Pag-unlad*. To become a cohesive, secure, and progressive nation, the government has been relentless in its pursuit of just and lasting peace by ensuring stable security, public order, and safety.

Further, the government intends to successfully negotiate and implement peace agreements with all internal armed conflict groups. While engaging in peace talks, it will also ensure that communities in conflict-affected and conflict-vulnerable areas are protected and provided with appropriate socioeconomic programs and projects (PAPs).

*Figure 17.1. Strategic Framework to Attain Just and Lasting Peace*



## LINKAGE WITH PDP AND ITS RESULTS MATRICES

The strategies laid out in the PDP for attaining just and lasting peace are supported with two major programs with total investment targets amounting to ₱8,726.50 million over the medium term (*refer to Table 17.2*). These programs were identified in support to the implementation of the peace process in the Bangsamoro, as well as in the protection and development of conflict-affected and conflict-vulnerable communities nationwide.

### Program for Normalization in the Bangsamoro

As part of the commitment under the Comprehensive Agreement on the Bangsamoro, the peace agreement between the government and the Moro Islamic Liberation Front (MILF), the Program for Normalization in the Bangsamoro<sup>1</sup> will be implemented with investment targets amounting to ₱114.04 million initially approved for Fiscal Year (FY) 2018. This amount is a portion of the estimated total program cost, which will be released once the Bangsamoro Basic Law is passed. The program aims to improve peace and human security conditions in the Bangsamoro while intensifying development efforts for the rehabilitation of communities affected by conflict, and institute programs to address the needs of MILF Forces, internally displaced persons (IDPs), and poverty-stricken communities. The program is also intended to promote unity and social cohesion among community members, correct historical injustices, and address legitimate grievances of the Bangsamoro people, marginalization due to land dispossession, and human rights violations.

A Normalization Information System is being developed to put together all information on the different components of the program. The reports generated by the system will be used as one of the sources to inform policy and program development and at the same time determine if all commitments of the Parties have been completed prior to the signing of the Exit Agreement.

### Payapa at Masaganang Pamayanan Program

The *PAYapa at MASaganang PamayaNAn* (PAMANA) Program consists of continuing socioeconomic and development interventions of the government to communities affected by the conflict with the Communist Party of the Philippines-New People's Army-National Democratic Front (CPP-NPA-NDF); areas identified by the Government of the Philippines (GPH)-Cordillera Bodong Administration/Cordillera People's Liberation Army (CBA/CPLA) Closure Agreement of 2011 and surrounding areas with strategic importance to the region; areas identified by the GPH-*Rebolusyonaryong Partido ng Manggagawa ng Pilipinas*/Revolutionary Proletarian Army/Alex Boncayao Brigade-Tabara Paduano Group (RPM-P/RPA/ABB-TPG); and communities with Moro National Liberation Front (MNLF) presence and other conflict-affected and conflict-vulnerable areas.

PAMANA was launched in 2011 as a priority program of the government that supports the Peace Negotiation Track and contributes to the goal of attaining just and lasting peace. A budget amounting to ₱8,612.46 million has been proposed for adoption in the FY 2018 General Appropriations Act.

Under the Duterte Administration, the PAMANA Program is affirmed to support the Six-Point Peace and Development Agenda, particularly on the implementation of peace-promoting, catch-up socioeconomic

<sup>1</sup> The progress of the activities, outputs, outcome results, and impact to the beneficiaries and communities of the Normalization Program will be monitored by the Task Force for Decommissioned Combatants and their Communities (TFDCC), Joint Task Force on Camps Transformation (JTFACT), and Joint Normalization Committee (JNC).

development interventions in conflict-affected and conflict-vulnerable areas. The PAMANA Program aims to contribute to: (a) addressing issues of injustice and improving community access to socioeconomic interventions; (b) improving governance by building the capacity of national government agencies and local government units (LGUs) for a conflict-sensitive, peace-promoting, culture-sensitive, and gender-sensitive approach to development; and (c) empowering communities and strengthening their capacities to address issues of conflict and peace.

The program, however, needs to establish a mechanism that will regularly monitor its results and impact to the beneficiaries and the communities. Furthermore, there is a need to develop an Integrated Information Management System (IIMS) for Peace and Conflict. The IIMS will seek to connect all existing information systems under the Office of the Presidential Adviser on the Peace Process (OPAPP), integrating various information systems used to manage data on delivery of commitments under peace agreements, peace and development projects, former rebels, as well as datasets on conflict, demographics, land features, and development, among others. It is envisioned to summarize these data and information according to defined geographic areas. The comprehensive reporting platform shall be used to inform policy and program development.

## HIGHLIGHTS OF THE PIP CHAPTER

### Implementing Agency

The implementation of the programs identified to support the achievement of the Chapter's sector and subsector outcomes will be spearheaded by OPAPP, which primarily coordinates peace and development efforts of the government.

The Normalization Program will be implemented by the different joint mechanisms enumerated and established under the Annex on Normalization namely: the Joint Peace and Security Committee, Joint Peace and Security Teams, JNC, TFDCC, and JTFCT. OPAPP will also explore forging partnerships with national government agencies, LGUs, civil society organizations (CSOs) and multilateral mechanisms in the implementation of socioeconomic projects. The disbandment of private armed groups (PAGs) and other armed groups will be undertaken by the National Task Force on the Disbandment of PAGs, which was formed pursuant to Memorandum Circular No. 83 issued by the Department of the Interior and Local Government (DILG) on September 2, 2015.

With OPAPP as coordinator, PAMANA will be implemented through its partner implementing agencies such as the Commission on Higher Education (CHED), Department of Environment and Natural Resources (DENR), Department of Health- Philippine Health Insurance Corporation (DOH-PHIC), Department of Social Welfare and Development (DSWD), and National Commission on Indigenous Peoples (NCIP) (*refer to Table 17.1*). OPAPP may also forge partnerships with other national government agencies and LGUs, Engineering Brigades of the Armed Forces of the Philippines, CSOs, and multilateral mechanisms in the implementation of the PAMANA Program interventions.

**Table 17.1. Breakdown of PAMANA Projects by Partner Implementing Agencies**

| PAMANA PARTNER IMPLEMENTING AGENCIES  | NO. OF PAPS | PROJECT COST (IN ₱ MILLION) |
|---------------------------------------|-------------|-----------------------------|
| CHED                                  | 3           | 18.86                       |
| DENR                                  | 41          | 77.38                       |
| DOH-PHIC                              | 4           | 54.03                       |
| DSWD (Kalahi-CIDSS)                   | 1           | 798.40                      |
| DSWD (Protective Services Bureau)     | 1           | 52.50                       |
| DSWD (Sustainable Livelihood Program) | 1           | 603.05                      |
| NCIP                                  | 1           | 8.24                        |
| OPAPP                                 | 303         | 7,000.00                    |
| <b>TOTAL</b>                          | <b>355</b>  | <b>8,612.46</b>             |

## Spatial Coverage

The program on the implementation of the peace agreement with the MILF has an interregional coverage, particularly those covering the Bangsamoro areas in Zamboanga Peninsula, Northern Mindanao, Davao Region, SOCCSKSARGEN, and the Autonomous Region in Muslim Mindanao. The PAMANA Program, on the other hand, will cover areas affected by armed conflict with the CPP-NPA-NDF in almost all regions in the country, except in the National Capital Region (NCR), Cagayan Valley, and Central Luzon; areas identified by the GPH-CBA/CPLA Closure Agreement of 2011 and surrounding areas with strategic importance to the region; areas identified by the GPH-RPM-P/RPA/ABB-TPG; and in communities with MNLF presence.

## Mode of Implementation

All programs listed under the Chapter in support to attaining just and lasting peace will be implemented using local funds, particularly for the year 2018.

## Status/Level of Readiness

While the Normalization and PAMANA programs have been ongoing since 2015 and 2011, respectively, the expansion of both programs in 2018 are still for approval.

## SUMMARY TABLES

**Table 17.2. PIP Investment Targets by Outcome**

| SECTOR OUTCOME  | NO. OF PAPS | INVESTMENT TARGETS (IN ₱ MILLION) |                 |          |          |          |          |                 | TOTAL PROJECT COST* |
|---|-------------|-----------------------------------|-----------------|----------|----------|----------|----------|-----------------|---------------------|
|   |             | 2017                              | 2018            | 2019     | 2020     | 2021     | 2022     | 2017-2022       |                     |
| <b>Sector Outcome: Just and lasting peace attained</b>  |             |                                   |                 |          |          |          |          |                 |                     |
| <b>Subsector Outcome 2:</b><br>Communities in conflict-affected and conflict-vulnerable areas protected and developed | 1           | -                                 | 8,612.46        | -        | -        | -        | -        | 8,612.46        | 8,612.46            |
| <b>Subsector Outcomes 1 and 2</b>   | 1           | -                                 | 114.04          | -        | -        | -        | -        | 114.04          | 114.04              |
| <b>TOTAL</b>  | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |

\* May not be equal to the '2017-2022 investment targets' as total project cost may include investments prior to or after the 2017-2022 Plan period.

**Table 17.3. PIP Investment Targets by Implementing Agency**

| AGENCY       | NO. OF PAPS | INVESTMENT TARGETS (IN ₱ MILLION) |                 |          |          |          |          |                 | TOTAL PROJECT COST* |
|--------------|-------------|-----------------------------------|-----------------|----------|----------|----------|----------|-----------------|---------------------|
|              |             | 2017                              | 2018            | 2019     | 2020     | 2021     | 2022     | 2017-2022       |                     |
| <b>OPAPP</b> | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |
| <b>TOTAL</b> | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |

\* May not be equal to the '2017-2022 investment targets' as total project cost may include investments prior to or after the 2017-2022 Plan period.

**Table 17.4. PIP Investment Targets by Spatial Coverage**

| SPATIAL COVERAGE     | NO. OF PAPS | INVESTMENT TARGETS (IN ₱ MILLION) |                 |          |          |          |          |                 | TOTAL PROJECT COST* |
|----------------------|-------------|-----------------------------------|-----------------|----------|----------|----------|----------|-----------------|---------------------|
|                      |             | 2017                              | 2018            | 2019     | 2020     | 2021     | 2022     | 2017-2022       |                     |
| <b>Interregional</b> | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |
| <b>TOTAL</b>         | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |

\* May not be equal to the '2017-2022 investment targets' as total project cost may include investments prior to or after the 2017-2022 Plan period.

**Table 17.5. PIP Investment Targets by Mode of Implementation**

| MODE OF IMPLEMENTATION | NO. OF PAPS | INVESTMENT TARGETS (IN ₱ MILLION) |                 |          |          |          |          |                 | TOTAL PROJECT COST* |
|------------------------|-------------|-----------------------------------|-----------------|----------|----------|----------|----------|-----------------|---------------------|
|                        |             | 2017                              | 2018            | 2019     | 2020     | 2021     | 2022     | 2017-2022       |                     |
| LFP (RA 9184)          | 2           | -                                 | 8,726.50        | -        | -        | -        | -        | 8,726.50        | 8,726.50            |
| <b>TOTAL</b>           | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |

\* May not be equal to the '2017-2022 investment targets' as total project cost may include investments prior to or after the 2017-2022 Plan period.

**Table 17.6. PIP Investment Targets by Status/Level of Readiness**

| PROJECT READINESS                                  | NO. OF PAPS | INVESTMENT TARGETS (IN ₱ MILLION) |                 |          |          |          |          |                 | TOTAL PROJECT COST* |
|--|-------------|-----------------------------------|-----------------|----------|----------|----------|----------|-----------------|---------------------|
|  |             | 2017                              | 2018            | 2019     | 2020     | 2021     | 2022     | 2017-2022       |                     |
| <b>With Total Project Cost above ₱2.5 Billion</b>  |             |                                   |                 |          |          |          |          |                 |                     |
| Undergoing Approval Process (Level 2) <sup>a</sup> | 1           | -                                 | 8,612.46        | -        | -        | -        | -        | 8,612.46        | 8,612.46            |
| <b>Subtotal</b>                                    | <b>1</b>    | <b>-</b>                          | <b>8,612.46</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,612.46</b> | <b>8,612.46</b>     |
| <b>With Total Project Cost below ₱1 Billion</b>    |             |                                   |                 |          |          |          |          |                 |                     |
| Undergoing Approval Process (Level 2) <sup>b</sup> | 1           | -                                 | 114.04          | -        | -        | -        | -        | 114.04          | 114.04              |
| <b>Subtotal</b>                                    | <b>1</b>    | <b>-</b>                          | <b>114.04</b>   | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>114.04</b>   | <b>114.04</b>       |
| <b>TOTAL</b>                                       | <b>2</b>    | <b>-</b>                          | <b>8,726.50</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>-</b> | <b>8,726.50</b> | <b>8,726.50</b>     |

\* May not be equal to the '2017-2022 investment targets' as total project cost may include investments prior to or after the 2017-2022 Plan period.

<sup>a</sup> The FY 2018 PAMANA Program is undergoing approval process.

<sup>b</sup> The FY 2018 Normalization Program is undergoing approval process.